

Affordable Housing Trust Training

September 16, 2016



Trust Training?



Massachusetts Housing Partnership

MISSION
Use private investment to bring more affordable housing to Massachusetts

- Privately-funded public non-profit organization
- Work with communities, non-profit, for-profit developers

Lending

- Over \$1B for over 22,000 units
- Affordable rental

ONE Mortgage

- First time homebuyers
- Fixed-rate, onetime subsidy

Community Assistance

- Technical assistance
- 40B program

MHP's Community Assistance

MISSION To increase the supply of affordable housing by fostering local leadership and providing technical support to municipalities, non-profits and local housing authorities

- Direct technical assistance to municipalities, housing authorities and non-profits
- Grant programs to support trainings, 3rd party technical assistance & non-profit collaboration
- Workshops & trainings
- 40B technical assistance grants
- Publications
- Special initiatives & policy



The Importance of Diverse Housing

Housing is crucial to the economic vitality of our local communities, regions and state.



Local workforce

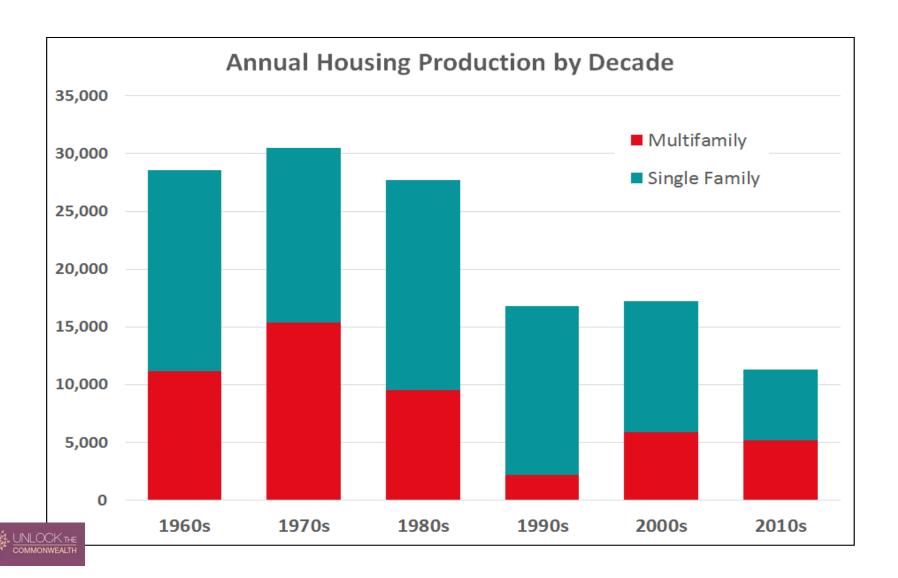
↓ Traffic/↑
air quality





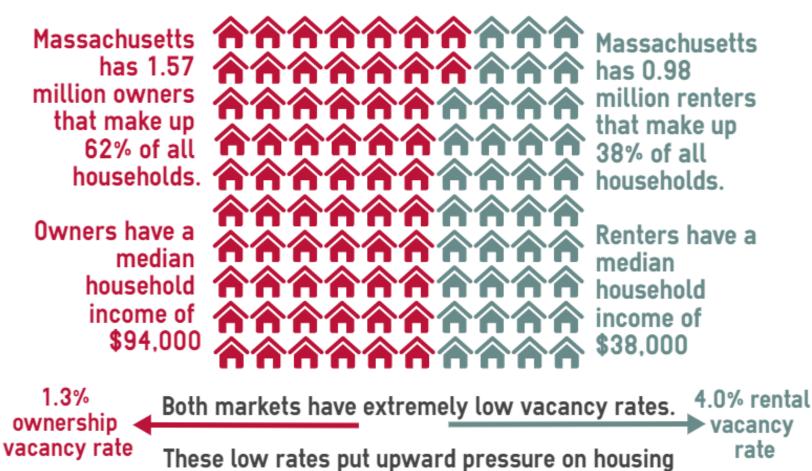
↑ Jobs/econ development

We are allowing less housing production now than at almost any point in recent history.



The State of the MA Housing Market



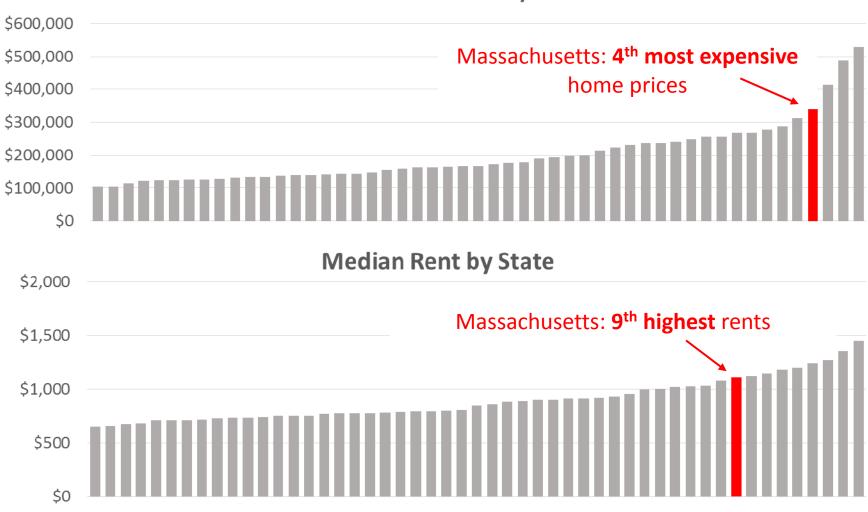


costs.

Source: 2014 1-Year ACS Estimates

Housing Costs Among Highest in Nation

Median Home Price by State



Source: 2014 ACS 1-Year Estimates, U.S. Census Bureau

Zoning rules and local approval process often make it difficult to build the housing we need.

Greater Boston **median** lot size:

Metro Boston: 0.52 Acre Northeast: 0.37 Acre Midwest: 0.29 Acre South: 0.22 Acre West: 0.17 Acre Sources: U.S. Census Bureau and MHP analysis of The Warren Group data

Greater Boston average lot size:



Shifting Demographics



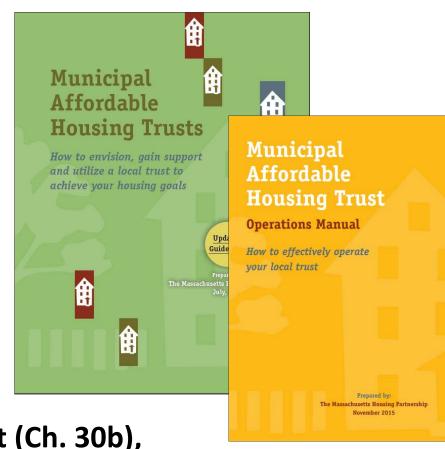
- Baby Boomers comprise 49% of labor force*
- One million workers born before 1970 will retire by 2030 (39% of labor force)*
- Many are choosing to age in place or downsize
- Where will the younger replacement workers that we need live?

Decreasing Household Size

Same number of residents form more households and will need more housing units

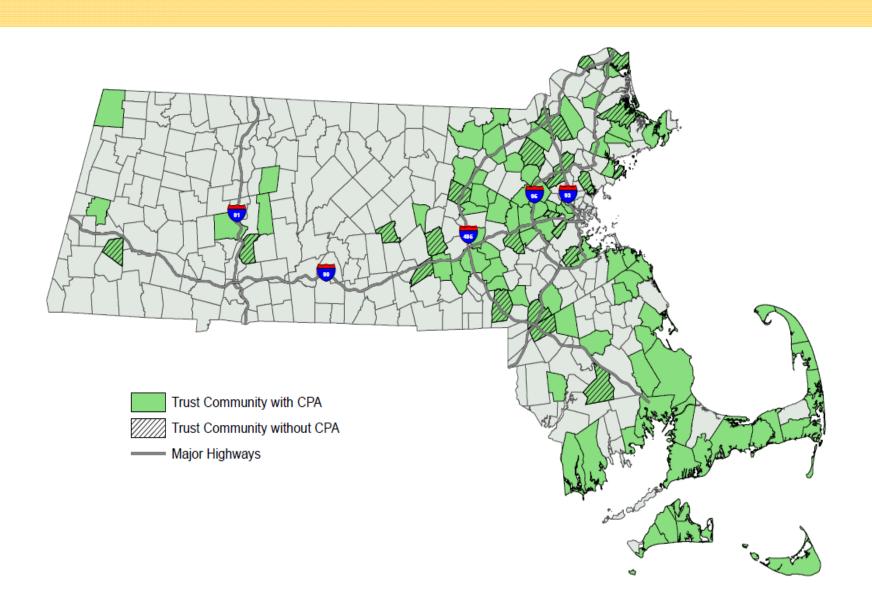
What is a Municipal Affordable Housing Trust (MAHT)?

- Public entity
- Created by local legislative body
- Create & preserve affordable housing
- Led by Board of Trustees



Subject to public procurement (Ch. 30b), conflict of interest and public meeting laws

Trusts Across the State



Trust Statute – MGL Ch.44, Sec 55c

PURPOSE

"...to provide for the creation and preservation of affordable housing in municipalities for the benefit of low and moderate income households..."

- Limited scope
- Low and moderate income only

1. Expands allowable activities for MAHTs to match those of community housing as defined by CPA.

2. Clarifies that all rules and

restrictions of CPA (Ch.44b) remain

in force after transfer to MAHT.

3. Requires trusts to track CPA funds separately and annually account for funds in CP-3 report to DOR.

4. Authorizes MAHTs to execute grant agreements.

Trusts & Fair Housing



(un)Fair Housing race

Steering (still common today)

Redlining introduced by Fed Gov't

Early 1900s -Race tied to property value

1940s

Spatial isolation of A-A became

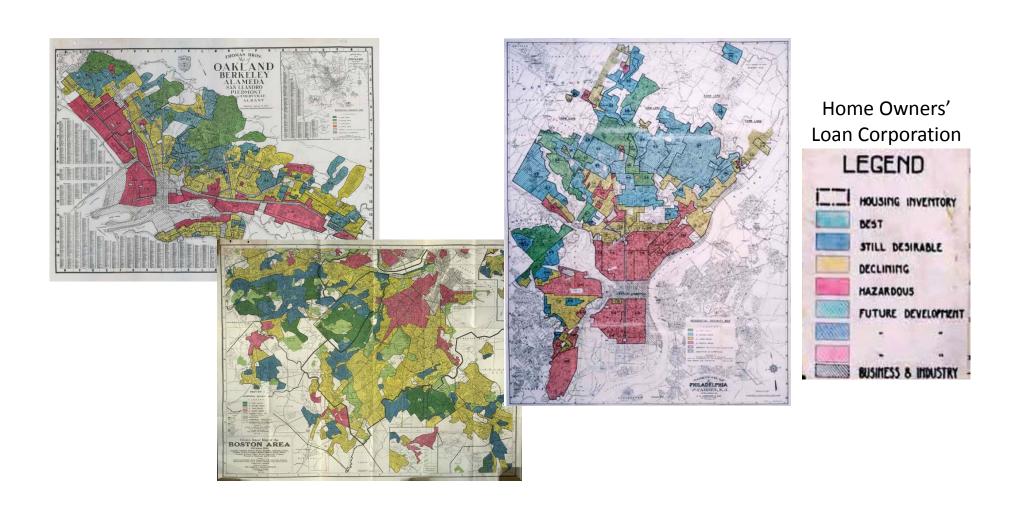
permanent

"Sundown Towns"

Deeds restricted to "Caucasian race" (racial covenants)

1930s – Almost all public housing racially segregated

Federal Government institutionalized racism and segregation -- REDLINING



(un)Fair Housing disability

1800s

People w/ disabilities seen as:

> Tragic Pitiful

Unfit & unable to contribute to society

Forced into institutions

1930s

New technolog y + gov't assistance = greater self sufficiency

1940/50s

WWII vets
put
pressure
on gov't for
more
support
Still no

access:

Public

Stores

transit
Telephone
Bathrooms

1973

Rehabilitation Act was passed

1st time civil rights of people w/disabilities were protected by law 1975

Education for all Handicapped Children Act passed

In 1990, renamed Individuals w/Disabilities Education Act

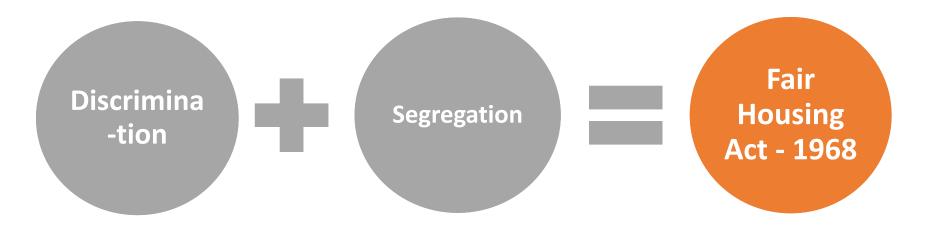
Approx. 1,000,000 children were excluded from public school 1990

Americans with Disabilities Act (ADA) was passed

Broad civil rights act for people with disabilities

(un)Fair Housing





Policy efforts to reverse discrimination

1968 Federal Fair Housing Act

1969 MA Chapter 40B



1977 Community Reinvestment Act

What housing is covered?



Exempt in some cases:

- Owner-occupied buildings, up to 4 units
- Single family sale or rental w/o broker
- Housing operated by organization or private club w/occupancy limited to membership

Two Primary Fair Housing Concepts

Disparate Income

"Discriminatory Effect"

Affirmatively Further Fair Housing

Obligated to FH

Discriminatory Effect Rule

Three Part Burden Shifting Test

Is it likely that policy or practice will negatively impact members of a protected class?

Is the policy or practice necessary to achieve substantial, legitimate, non-discriminatory interests?

Is there a less discriminatory alternative that would meet the same interests?

Disparate Impact

- Local plans or zoning bylaws prioritize studio and 1bedroom units, restricting the number of bedrooms by unit rather than by development or lot.
- A town is predominately white and decides to advertise new affordable housing units with flyers at the local library, community center and Town Hall.
- Planning or zoning that mandates or prioritizes townhouses.

Key Case on Disparate Impact

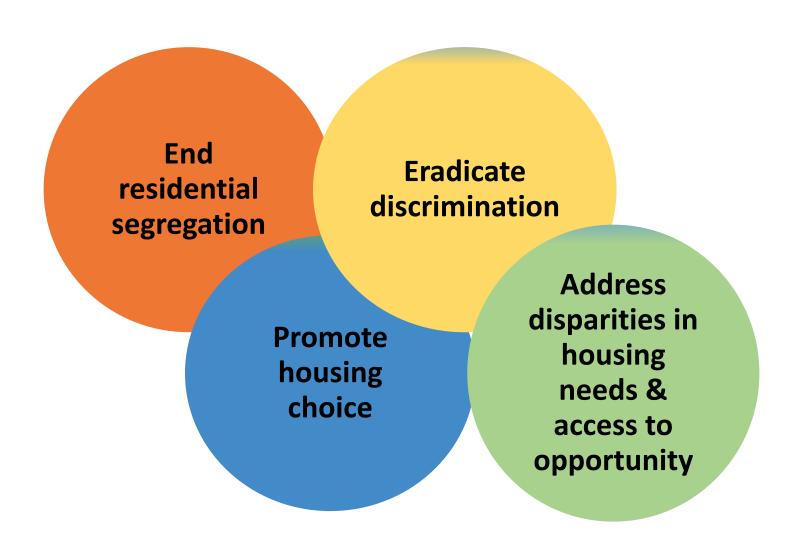
Texas Department of Housing & Community Affairs v. The Inclusive Communities Project, Inc. (2015)

- Texas' allocation of Low Income Housing Tax Credits in racially and ethnically concentrated areas, causing disparate impact on racial/ethnic minorities – Supreme Court upheld the disparate impact theory of discrimination under FHA.
- The Supreme Court noted that the FHA recognizes disparate impact and that the purpose of the FHA "was ... to eradicate discriminatory practices within a sector of our Nation's economy."

Texas Department of Housing & Community Affairs v. The Inclusive Communities Project, Inc. (2015) (continued)

- The court specifically identified "zoning laws and other housing restrictions" as "unfairly ... exclud[ing] minorities from certain neighborhoods without any sufficient justification" as a core example of disparate impact and a practice that the FHA sought to prevent.
- If the defendant offers a legitimate business justification, a plaintiff must prove that "there is 'an available alternative ... practice that has less disparate impact and serves the [entity's] legitimate needs.

Obligation to Affirmatively Further Fair Housing



How to Affirmatively Further FH



Affirmative Fair Marketing

- Follow DHCD's marketing & resident selection plan guidelines
- Market to those least likely to apply

Zoning

 Consider ways that zoning may be creating disparate impact

Diverse Housing Options

- Multi-family AND single family
- Rental AND homeownership
- Family AND senior

Key Case in AFFH

U.S. ex rel. Anti-Discrimination Center of Metro New York, Inc. v. Westchester County (2009)

- Consideration merely of need for affordable housing for low-income households is inadequate (county certified AFFH but failed to address racial/ethnic segregation in its Analysis of Impediments to Fair Housing and to take steps to overcome it).
- \$30 million settlement with U.S. government included remedy for development of 750 units of affordable housing in 31 mostly White communities over 7 years.

Eligible Activities for Trusts

The basics and lessons learned



Key Powers

- Accept and receive real property or \$
- Purchase and retain real or personal property
- Sell, lease, covey and property at public auction or private contract
- Execute deeds, assignments, transfers
- Employ advisors and agents
- Borrow \$ to mortgage & pledge trust assets as collateral
- Manage or improve real property

Trust Accomplishments

Grants for new production

Homebuyer down payment & principal buydown

Land acquisition

Rental assistance

Predevelopment assistance

Habitat for Humanity

Housing plans & housing staff

Affordable Housing Using CPA funds

Acquire

Create

Preserve

Support







Acquire

Cromwell Court Apartments -- Barnstable





- 124 units of affordable family rental housing
- Built in 1973. Acquired and rehabilitated in 2011.
- \$500,000 CPA funds

Create









Small Scale Production









Dennis

- Melpet Farm- new construction
- Disposition town owned land
- 27 affordable townhouses, 1-, 2-, 3bedroom units
- 60% AMI, family rental housing
- \$475,000 CPA funds





Re-use







Ames Shovel Works

Easton

113 rental

(family housing)

Stevens Corner

North Andover

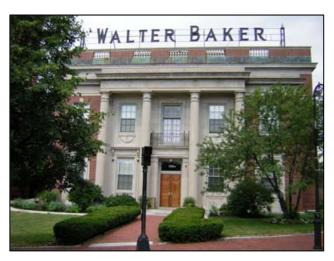
42 rental (family housing)

Rockport HS Apartments

Rockport

31 rental (age restricted)

Preserve









Amherst

Rolling Green affordable units preserved





- 41 units protected
- \$1.25M bonded with CPA funds

Support with CPA Funds







Predevelopment Down-Payment Assistance

Rental Assistance

Lessons Learned

Trust statute does not define "low and moderate income"

 Advice: Consult definitions commonly used in state/federal programs

BEWARE: CPA area median income (AMI) numbers may differ from HUD numbers

 Advice: Be clear about income numbers necessary per funding source or program.

Lessons Learned

"Support" activities allowable only with CPA funds

Advice: Clearly document different funding sources

Be clear with parameters of fund distributions

Advice: Execute grant agreements for all distribution of funds

Trust is a municipal entity

Should the trust decide to undertake development it is complicated

Trusts are **subject to state procurement** and **disposition statutes** as well as public construction and design laws

Anti-aid Amendment to MA Constitution

- Public funds cannot be given or loaned to organizations for their private purposes
- Needs to have public benefit
- Payment after service rendered

Restriction

Lease agreement

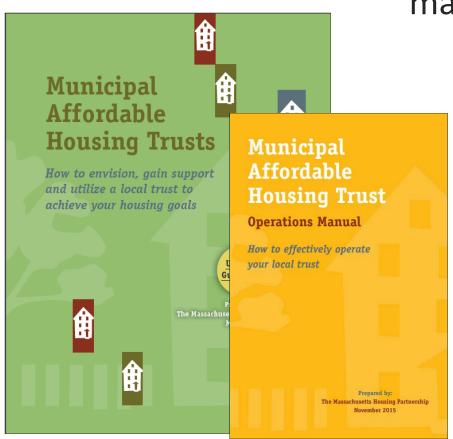
Recapture

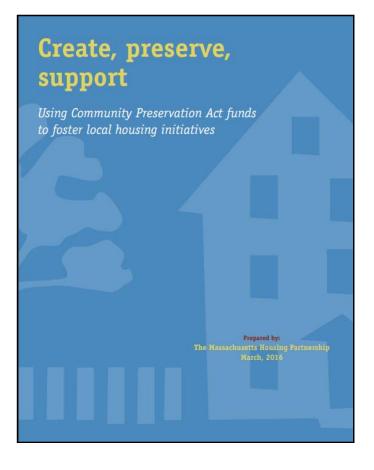
MHP Online Resources

On our website:

http://www.mhp.net/community/publications-and-

materials





Questions?



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