### **Small Scale Rental Housing**

How is an affordable housing development put together?
What determines financial feasibility?
Why does it matter?

#### **Susan Connelly**

**Director of Community Assistance** 



### community / smaller scale housing development



- Presentation focuses on rental (more affordable) but most principles apply to homeownership as well
- When a project is publicly subsidized, there are additional requirements to protect public investment, but does increase costs
- Time is money local permitting processes often the most time consuming
- Smaller number of units, increased per unit cost of 'soft costs'; legal, permitting design, surveys and engineering, etc.

Today's goal; understand cost factors and the role a community can play to keep project costs reasonable, supporting community scale project feasibility

2

### **Project Feasibility: A Balancing Act**

Land Costs

Design Requirements

Infrastructure

Construction Costs

Holding costs (interest)

Financing timing

Site Work

Legal

Zoning / Permitting





TIME Predictability Market needs Rental income Operating expenses Supportable Debt Subsidies (soft debt) Project Size





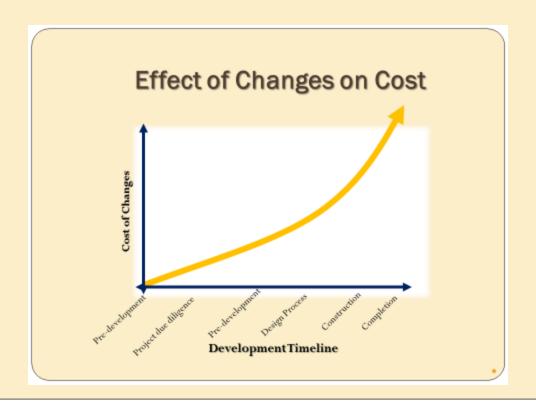
Housing Needs (the market) Fiscal Feasibility Capacity (of developer and town hall)

### Surprises = Cost



The more you know, the less you will be surprised.

Importance of due diligence and predictability



### **Financing Sources**

# Putting the financing pieces together... rules, regs and investors (oh my)

All sources of financing have requirements, the goal is to align enough sources to meet the project uses (costs), while meeting all the requirements and not to create any conflicts (not all program requirements align with each other!) all within a timely manner so you are not incurring additional carrying (interest, legal, etc) costs.

- Permanent Debt
   conventional and nonprofit lenders
- •Affordable housing subsidies federal (annual round via state process), state (annual round) and local (CPA town meeting vote)
  - Community Preservation Act funds



<sup>\*</sup>Use restrictions cannot conflict with permanent debt underwriting

### Affordable Rental Project-Simple

**Uses of Funds** 

Permanent Sources of Funds

Acquisition

Permanent First Mortgage Debt

Construction

Soft Costs carrying costs (interest), design, engineering, legal...

Reserves + Developer fees

Subordinate Debt (soft debt); federal and state subsidies, local support

**Grants** 

### **Project Feasibility: A Balancing Act**

Land Costs

Design Requirements

Infrastructure

Construction Costs

Holding costs (interest)

Financing timing

Site Work

Legal

Zoning / Permitting



Predictability



Housing

Needs/

Fiscal Feasibility

Capacity



Market needs
Rental Income
Operating expenses
Supportable Debt
Subsidies
Project Size



### Project Feasibility: A Balancing Act

Land Costs

Design Requirements

Infrastructure

Construction Costs

Holding Costs (interest)

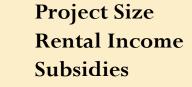
Financing Timing

Site Work

Legal

Zoning / Permitting





Operating expenses Supportable Debt

Market needs



(Predictability)

Housing
Needs/
Fiscal Feasibility

# What can you do to help keep costs reasonable (beyond land and money)?

• As a municipality the number one thing you can do is provide predictability and transparency for developers via zoning as of right

• Timely and coordinated responses to design review by all municipal

parties

Understand and address issues
 of scale from both the development
 and operating sides



#### City of Revere

• Every Tuesday, a representative from each city department (fire, police, planning, DPW, city engineer, ISD...) meet for 2 hours and see prospective building and zoning applicants. It is all on a drop-in basis (no appointments). The meetings are used for formal Site Plan Review as part of a permitting process, but can also be used in earlier stages of a project to obtain feedback from all of the departments in one location.

• From a developer's standpoint, the fact that a) they successfully get everyone in one room and b) they do it every week, is very helpful in moving project schedules forward quickly and with more certainty, and also in receiving coordinated and streamlined feedback on development projects.

#### **Town of Westford**

- The town's Director of Land Use Management (a.k.a. community development director) oversees/organizes; planning, zoning, land use management, affordable housing committee, MAHTF
- Zoning Board of Appeals published design guidelines and project procedures, clearly outlines project process and third party peer reviews (fiscal impact).
- Pre-application process; higher level coordination, major infrastructure issues, permitting process
- Once a project permit is filed (40B) technical group review at the staff level of every department that will touch the project
- Careful not to get too far ahead of the boards not designing a project outside a public meeting
- Developer best practice cc: building commissioner on construction project's weekly meeting minutes

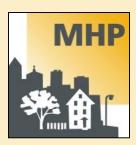


#### Susan Connelly

Director of Community Assistance

sconnelly@mhp.net

direct dial; 857-317-8580



# Massachusetts Housing Partnership www.mhp.net

### Additional Information

### Subsidy

Financial assistance that fills the gap between the costs of any affordable housing development and what the occupants can afford based on program eligibility requirements. Many times multiple subsidies from various funding sources are required, often referred to as the "layering" of subsidies, in order to make a project feasible. In the state's Local Initiative Program (LIP), DHCD's technical assistance qualifies as a subsidy and enables locally supported developments that do not require other financial subsidies to use the comprehensive permit process. Also, "internal subsidies" refers to those developments that do not have an external source(s) of funding for affordable housing, but use the value of the market units to "cross subsidize" the affordable ones.

#### Affordable housing subsidies; federal and state and local

#### **HOME Investment Partnership Program (HOME)**

A federal program run by HUD which provides annual grants on an entitlement basis to states, large cities and consortia of smaller communities for affordable housing activities, including homeownership, rent subsidies, housing development and rehabilitation.

#### Massachusetts Affordable Housing Trust Fund (MAHT)

A revolving trust fund established by the Massachusetts Legislature as Section 227 of Chapter 159 of the Acts of 2000, and now known as Chapter 121D. Administered by MassHousing, AHTF functions as a gap filler, the last funding piece necessary to make an affordable housing development financially feasible and sustainable for the long term. Funding is typically in the form of deferred payment loans.

#### **Housing Stabilization Fund (HSF)**

The Housing Stabilization Fund (HSF) is a state funded program for municipalities, non-profit, or forprofit developers to support affordable rental housing production and rehabilitation.

#### **Housing Innovations Fund (HIF)**

The Housing Innovations Fund (HIF) is a state funded program for non-profit developers to create and preserve affordable rental housing for special needs populations.

#### Affordable housing subsidies; federal and state and local

#### **Community Based Housing (CBH)**

Funding for the development of integrated housing for people with disabilities, including elders, with priority for individuals who are in institutions or nursing facilities or at risk of institutionalization.

#### **Facilities Consolidated Fund (FCF)**

A state funded program for non-profit developers to create and preserve affordable rental housing for clients of the Department of Mental Health and the Department of Mental Retardation.

#### Massachusetts Rental Voucher Program (MRVP)

A state-funded rental assistance program begun in November 1992, as a revised version of the state's previous rental assistance program (Chapter 707). It has both a project-based component and a tenant-based component

#### **Section 8**

A HUD program (officially called the Housing Choice Voucher Program) providing funding for rental assistance to low-income households. Participating tenants typically pay 30% of their income for housing (rent and utilities) and the federal subsidy pays the balance of the rent.

#### **Local Sources**

CDBG HOME, CPA, inclusionary zoning

### Low Income Housing Tax Credits (LIHTC)

- Affordable housing developers compete for federal tax credits (there are state credits as well) through DHCD, which are allocated per state. Investors buy credits, which provide them a dollar-for-dollar reduction in federal income tax. The sales income (minus substantial transaction fees) provides cash into the deal.
- Investors are putting cash into a deal, they are even more risk adverse than lenders
- A percentage of certain costs of a deal are used to formulate the amount of tax credits the project can generate. There are project tax credit limits.
- There is a 'sweet spot' for tax credit deals; large enough to carry the transaction costs and small enough to allow the most eligible costs possible.

# Lets Look at the Elements of Real Estate Development

Acquisition

Design/Engineering:

Construction

Developer Overhead

Management





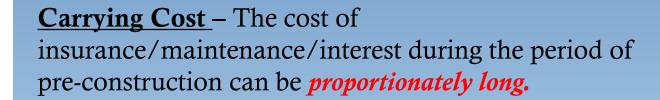




## Lets Look at the Elements of Real Estate Development

#### **Acquisition:**

<u>Market is Efficient</u> – If a Property or Land is 'For Sale' it is because *the numbers did not work for someone else* 



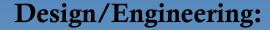








# Lets Look at the Elements of Real Estate Development



<u>Do You Have an Good Working Relationship with an Experienced Architect</u>:



Code Compliance, Systems and Site Engineering

#### **New Development:**

*Incremental Cost Difference* for the Design/ Engineering of 35 units is not that much more than 15 units (with exception of CA)









## Lets Look at the Elements of Real Estate Development



#### **Construction:**

#### Need to be working with a company with whom:

- you have a relationship,
- -can satisfy bond/insurance requirements,
- -is able to process *compliance paperwork* (M/WBE)
- -and had working *relationship with quality* subcontractors







# Lets Look at the Elements of Real Estate Development

#### **Developer Overhead:**

Similar to other participants in the process, you need to receive overhead/profit in an amount that covers the cost of staff.

- -Staff cost is a function of time
- -Time is a function of complexity

Live to Build the Next Project







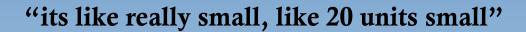


### Lets Look at the Elements of Real Estate Development



#### **Property Management:**

Difficult to find 3<sup>rd</sup> Party Management Company that takes on Smaller Scale Developments



Organizationally do you have enough units to **support** In House Management staff??







# Lets Look at the Elements of Real Estate Development





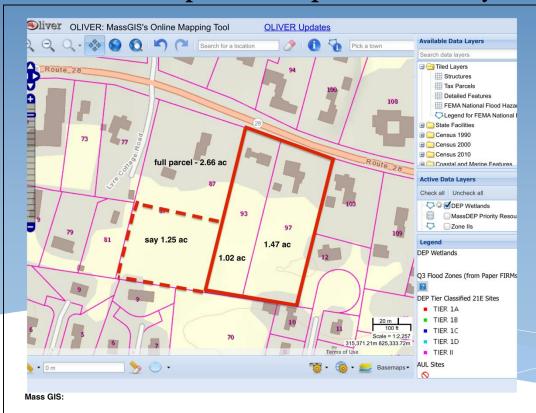




### This is Really Hard

# Lets Look at the Elements of Real Estate Development













# Lets Look at the Elements of Real Estate Development

- \*2.5 Acres with Potential of Additional 1.25 ac
- \*No sewer
- \*No obvious environmental/habitat/wetland issues
- \*Community that has CPA Funds











**Massachusetts Housing Institute 2016** 

### Lets Look at the Elements of Real Estate Development



- \*16 Unit Concept Plan
- \*Adequate Land SetAside for Septic
- \*Parking Works
- \*Retain Existing Historic Home at Front of Site

THIS COULD BE GREAT









### Lets Look at the Elements of Real Estate Development

### 16 Unit Affordable Rental Property Small Scale – Work Around Tax Credits

Residential Program					
		Ownership	Rental	Total	_
50.0% Affordable Rental (60%)		0	8	8	
25.0% Affordable Rental (50%)		0	4	4	
25.0% Affordable Rental (30%)		0	4	4	
	Total Units	0	16	16	
Res	idential GSF	16,800	'		_
Res	idential NSF	14,000			
	Efficiency	83.3%			
Rental Assumptions		1 BR	2 BR	3 BR	
30% AMI (Rental Assisted PBV/FMR	))	\$920	\$1,234	\$1,614	
50% AMI (Low HOME)		\$808	\$970	\$1,120	
65% AMI (High HOME)		\$1,030	\$1,238	\$1,422	
Utility Allowance		\$126	\$168	\$195	
NET SECTION 8 Rent		\$794	\$1,066	\$1,419	
Net LOW HOME RENT		\$682	\$802	\$925	
Net HIGH HOME RENT		\$904	\$1,070	\$1,227	10
Unit Mix		4	8	4	
% of Bedroom Type		25.0%	50.0%	25.0%	
Average Bedroom Size		2.00			









Lets Look at the Elements of Real Estate

Development

Operating Assumptions

Operating Cost per Unit

Vacancy

Vacancy

Hot Water

Other Utilities

Initial Replacement Reserve per Unit

\$325





If \$2.7M from State or \$170k/unit

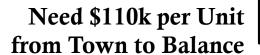
Then \$500k GAP

If State wants 100% Local Match

will
Town Contribute
\$1.757M?

Total Development Costs	\$5,344,276
	\$334,017

Permanent Sources of Funds		
Rental Component - 16 Units		
Permanent Loan		\$1,110,758
Tax Credit Equity		\$0
CCC Home		\$250,000
State - HSF		\$1,000,000
State - HOME		\$715,000
Affordable Housing Trust Fund		\$1,000,000
Town CPA		\$800,000
Developer Fee		<b>\$</b> 0
Other/Fundraising		\$0
	Total Sources	\$4,875,758
	(Gap)/Surplus	(\$468,518)







## Lets Look at the Elements of Real Estate Development



#### OK – It can still be a GREAT COMMUNITY!!

#### 16 Units of Affordable Ownership Housing



Resid	dential Program				
			Ownership	Rental	Total
	31.3% Affordable (100%)		5	0	5
	68.8% Affordable Rental (80%)		11	0	11
	0.0% Affordable Rental (30%)		0	0	0
		Total Units	16	0	16
		Residential GSF	18,690	3,115	195
		Residential NSF	15,575		
		Efficiency	83.3%		



Total Development Costs \$5,499,501 \$343,719



TDC Higher for Ownership

## Lets Look at the Elements of Real Estate Development

Permanent Sources of Funds



#### 16 Units of Affordable Ownership Housing

Total Development Costs	\$5,499,501
	\$343,719



#### No State Funds Available

Town Likes Ownership

If \$100k/Unit in CPA

Rental Component - 16 Units \$3,444,000 Sales Proceeds Additional Sales Proceeds from ONE \$0 Tax Credit Equity CCC Home State - HSF \$0 \$0 State - HOME Affordable Housing Trust Fund \$1,600,000 Town CPA \$0 Developer Fee Other/Fundraising \$5,044,000 Total Sources (Gap)/Surplus (\$455,502)



Then \$450k GAP



## Lets Look at the Elements of Real Estate Development

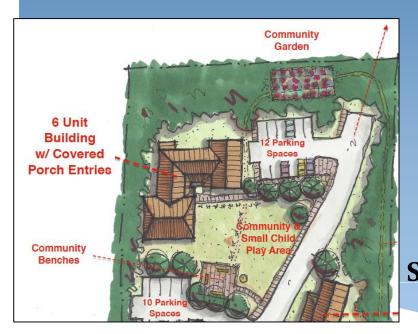
16 Units of Affordable Ownership Housing
\*\*1 Last Try\*\*











**Getting Creative** 

What If:

No PMI for Buyer and Subsidized Interest Rate For 80% Buyers

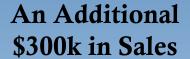
**MHP ONE Mortgage** 

# Lets Look at the Elements of Real Estate Development



#### 16 Units of Affordable Ownership Housing

Total Development Costs	\$5,499,501
_	\$343,719



Gap = \$160k \*3% of TDC \*0.5% on Buyer Mortgage

But Can You Bank on One Mortgage?

Permanent Sources of Funds		
Rental Component - 16 Units		
Sales Proceeds		\$3,444,000
Additional Sales Proceeds from	n ONE	\$295,370
Tax Credit Equity		\$0
CCC Home		\$0
State - HSF		\$0
State - HOME		\$0
Affordable Housing Trust Fund		\$0
Town CPA		\$1,600,000
Developer Fee		\$0
Other/Fundraising		<b>\$</b> 0
	Total Sources	\$5,339,370
	(Gap)/Surplus	(\$160,132)







Lets Look at the Elements of Real Estate Development

Final Analysis
Small Scale

**CPA** Contribution

**Rental = \$110k/unit** w Competitive State Funds

Ownership= \$100k
W Favorable Interest Rates

Community Vision/Political Will







# Small Scale Projects

















