

# "Illegal neighborhoods"

### How to use zoning to create great communities

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# What is an "illegal neighborhood"?

- Non-conforming uses
  - Smaller lot sizes, setback and frontage smaller than allowable under current zoning
- Mix of residential types
  - Single-family, duplexes, multi-family, small apartment buildings, etc.
- Mix of use types
  - Residential, commercial, etc.
- Often close to community center walkable to amenities and/or transit

## Takeaways from previous research

- Large percentage of housing lots in desirable neighborhoods are non-conforming (Ex: 77 percent in Lexington Center and 82 percent in Concord Back of the Depot neighborhood)
- Mix of lot sizes, setback, housing types and architectural styles help to create a diverse neighborhood for a range of residents
- Smaller housing lots preserve open and recreational space
- Denser, mixed-use neighborhoods are often the most desirable areas in communities despite more housing inventory in other areas

#### A Mix of Housing Types, but not By-Right

Nearly 100 of the estimated 342 units are duplexes, about 25 are in apartments with four or more units, and 20 are in mixed-use buildings. Despite their contribution to the character of the neighborhood and support of the commercial district, most parcels require a special permit from the Board of Selectmen for duplexes and multifamily.



Wumber of multifamily and mixed use units estimated from total residential space in multiunit buildings

#### Only 20% of Lots Conform to Setbacks



Because the zoning requires a 25' front yard in most districts, and a 50' in others, structures in almost 80% of the Village's parcels are in a no-build zone.

> "Due to small distances, setback analysis should be considered as an estimate only:

#### **Mixed Use Creates Affordable Opportunity**

There are six parcels that are mixed-use, which has created opportunity for small business owners to creatively reuse historic structures near the mill with first-floor retail and upper-story dwellings. Even though mixed-use is allowed in only a small portion of the village, the existing conforming and nonconforming structures have benefited artists and non-artists alike, and created an area with amenities known throughout the region.



# Williamstown: Mill Village

- Greek Revival neighborhood within walking distance of Williams College
- Almost all parcels are below lot size and frontage minimums
- Homes in neighborhood have lowest days-on-market in Williamstown even with more housing inventory growth in other parts of town





# Example: Ipswich Mills

- Dense housing in area that could not be created under current zoning
- Residential parcel median=3,400 sq. ft. but current zoning requirement calls for at least 10,000 sq. ft.
- Short, narrow streets contribute to street life and quality of pedestrian environment
- Easy way to reduce traffic speed





### More profiles available at www.mhp.net





"Back of the Depot" is tucked behind Concord's commuter rail station. It is valued for walkability, and a mix of housing types makes it affordable for many types of families.



The neighborhood's zoning is among the least restrictive in Concord. Nevertheless, the neighborhood could not be replicated under that zoning: lots are "grandfathered" in.



The small lots allow more families to live within walking distance of the commuter rail stop and nearby small-scale retail and estaurants





to 6,780 sf. These

to more than \$2

values run even

\$560,000

Market

from

million.

higher



Lexington Center is prized for its mix of offices, shops, and housing within a short, five-minute walk. This desirability contributes to a very low 4% vacancy rate.

> However, duplexes and condos provide housing

#### variety of housing sizes, from 1,264 sf homes are assessed



#### more modestly priced options seamlessly integrated into the neighborhood. Some units are valued at below \$300,000. These properties, however, are nonconforming: the RS zone allows only single

#### 77% of Parcels in RS District Nonconforming



#### **Division Between Central Business and RS District**

The portion of the neighborhood in the Central Business (CB) district lacks housing, despite the low vacancy rate of the adjacent neighborhood.

The CB district allows housing above street level, but this is not utilized in the study area, perhaps because of strict parking regulations or because of a floor space limit of double the lot size (2.0 FAR). Additionally, it is well understood that the economic feasibility of mixed-use housing is a real challenge except at higher unit counts than could be accommodated on smaller lots. Currently, no buildings in the study area surpass this limit.







# Effective Use of Zoning Tools



### **Powers**

- Powers mostly reside in [outdated] M.G.L. Chapter 40A
- Specifies what must be allowed, what may be allowed, what may be regulated, and procedures
- Requires Town Meeting or City Council actions to regulate
- Comes with unique lexicon: as-of-right/special permit, variance/hardship, frontage/setbacks

# **Zoning Can:**

- Define locations for defined uses
- Regulate lots and structures by dimensions
- Affect property values and assessments
- Influence development decisions



# **Zoning Cannot:**

- Revert a non-conforming use or structure
- Trump the Building Codes
- Direct the real estate market



# **New Zoning Could:**

- Direct the character of a project rather than simply create a framework for development
- Ask for or even demand specific design elements
- Plan the whole development by linking infrastructure and land use
- Take deliberate steps through the planning and approval process to reassure all sides at all times
- Use support from Developer's Agreements to create great projects

### **Example: Wayland Town Center**



## **Four-Step Process**

- Preliminary Concept
- Special Permit
- Site Plan Review
- Implementation and Use





## **Open Space and Public Space**





WAILIN' WEDNESDAYS AT THE WAYLAND TOWN CENTER

### **River Trail Place Townhouses**



## Wayland Commons Condos



### HOW TO MAKE GREAT NEIGHBORHOODS THROUGH ZONING

#### 10th ANNUAL MASSACHUSETTS HOUSING INSTITUTE

#### JUNE 14, 2016





#### UNION STUDIO

ARCHITECTURE & COMMUNITY DESIGN

Paul Attemann

#### www.unionstudioarch.com

Union Studio was founded in 2001 with one overriding goal: to use our skills as architects and urban designers to make a civic contribution to communities of all types









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- Community Design and Master Planning
- Sustainable Design from a Holistic Perspective
- Adaptive Reuse & Historic Preservation
- Design Charrettes



We believe that our public places, neighborhoods and individual structures are the stage on which the life of the community is expressed and that the <u>design</u> of these places can either strengthen or detract from civic life.



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#### THE MARKETS (and most zoning ordinances) HAVE BEEN PROVIDING MOSTLY ONE IDEA OF THE AMERICAN DREAM







UNION STUDIO ARCHITECTURE & COMMUNITY DESIGN IN PLACES LIKE THIS



#### PLACES WE LOVE – CAN'T BE BUILT WITH TODAY'S ZONING ORDINANCES IN PLACE

UNION STUDIO



### Cottages on Greene East Greenwich, RI





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#### Site originally zoned "Highway Commercial"





### Identified by town as a place for "high Density" Residential





### Code for: Double loaded Multi-family construction





### Code for: Double loaded Multi-family construction





# At odds with the residential character of the remainder of Greene Street





#### What had been feared as "density" became.....












































•39,000 SF (.89 Acres)

•15 Units (+/- 17 Units per acre)

•900 SF 2br units arranged as singles, duplexes and tri's

•Adjacent to town recreational amenities

•1/4 mile from main street

•Common Green and small community garden

•22 Parking Spaces





**GREENE STREET ELEVATION** 



COURTYARD ELEVATION - WEST



COURTYARD ELEVATION - EAST











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## Concord Riverwalk West Concord, MA























































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## •3.87 Total Acres

•+/- 2 Acres Buildable (6.5 units/acre effectively)

- •13 2-3 bedroom units
  •1,200 1,800 SF (+\- 7 units to the acre)
- •1 covered parking space per unit (second space surface)
- •Net Zero "possible" construction and mechanical systems
- •Connected to riverfront trail system















































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## Heritage Sands Dennisport, MA





Quick Discussion on:

Previous site conditions

Dennisport's historical zoning and summer colonies (trailer parks and cottages) which allowed such uses

Changes to Dennisport's zoning that disallowed traditional building patterns

Revisions to Dennisport's zoning to once again allow summer cottage communities

(need to develop a bit with Douglas' input)


## NEW SUMMER COTTAGE COLONY ON CAPE COD



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•65 cottages

- 7.9 Acres 8 units / acre
- 1-3 bedroom units
- Max. ground floor 900 SF
- Max. total area 1200 SF
- Walking paths
- community parks
- club house



1 BEDROOM COTTAGE







FIRST FLOOR PLAN

#### SECOND FLOOR PLAN













### FIRST FLOOR PLAN

### SECOND FLOOR PLAN





**3 BEDROOM COTTAGE** 







### FIRST FLOOR PLAN

### SECOND FLOOR PLAN





























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## Thank you



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# NEEDHAM: MIXED USE OVERLAY DISTRICT

Devra Bailin, Economic Development Director Town of Needham

# Upcoming 40B Project

## 390 unit project





# Proposed Overlay District:

- Allow Multifamily dwellings (above commercial uses or independently)
- Maximum of 250 units permitted within District
- Increase FAR: 3.0
- Require 1.5 parking spaces per unit (1 for affordable unit)
- Increase Minimum Lot Size: 2 acres

Underlying District not changing



## Article 19: Amend Zoning By-Law - Map Change to Mixed Use Overlay District

# **Town Meeting Warrant Article**

## 3.14.1 Purpose of District

The purposes of the Mixed-Use Overlay District (hereinafter referred to as the "MUOD") include but are not limited to:

- (a) Promoting a range and balance of land uses;
- (b) Facilitating integrated physical design and encouraging interaction among activities;
- (c) Permitting mixed use (commercial and residential) on individual development sites that are currently zoned within Mixed Use-128 and the northern Highland Commercial-128, i.e. the northern portion of Highland Commercial-128 abutting the Mixed Use-128 zoning district (hereinafter "the abutting Highland Commercial-128");
- Permitting mixed use (commercial and residential) within the area currently zoned Mixed Use-128 and the abutting Highland Commercial-128;
- (e) Establishing controls which will facilitate responsible development while protecting the public interest by limiting the aggregate amount of development;
- (f) Permitting flexible development on individual lots;
- (g) Promoting site features and layouts conducive to a variety of uses;
- (h) Promoting a pedestrian-friendly living and working environment; and
- (i) Providing housing in Needham.

# **Contact Info**

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